

Optimal bioeconomic management of the Eastern Atlantic Bluefin tuna fishery: where do we stand after the recovery plan?

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Abstract — Highly migratory species, such as tunas and tuna-like species, represent both economically and biologically significant stakes for the world fisheries. The Eastern Atlantic Bluefin tuna (EABFT) is one of the most charismatic tuna species, and faces today a critical phase in its management. After a long period of over-exploitation, the signals from stock assessment are positive and the population seems to have fully recovered. In the present research, we estimate the optimal management strategy, which refers to the dynamic maximum economic yield concept (MEY), for the EABFT based on an age-structured bio-economic model in line with the current assessment of the stock by the International Commission for the Conservation of Atlantic Tunas (ICCAT). Using optimization method and taking total allowable catch (TAC) directly as the state variable, we show that the bio-economic optimal management strategy follows a smooth path converging toward the spawning stock biomass (SSB) steady state which is well above SSB at the maximum sustainable yield (MSY) level whatever the recruitment or global supply scenarios considered. Integrating selectivity as a state variable, the optimal strategy remains close to the current one with a more balanced fishing mortality over all age classes. Finally, applying stochastic dynamic programming, we show that stock measurement errors, which represent a critical issue for highly migratory fish stocks, do not affect the optimal management. The MEY harvest policy estimated is robust to measurement errors. Our results indicate that adopting a new policy based on the dynamic maximum economic yield (MEY) could meet both conservation and economic objectives for the EABFT fishery.

Keywords— *Bioeconomic modeling; Uncertainty; Optimal resource management; Atlantic Bluefin tuna; Fisheries management; International fisheries; Policy making.*

34 **1. Introduction**

35 Highly migratory species, such as tunas and tuna-like species, represent both
36 economically and biologically significant stakes for the world fisheries (Munro et al.
37 2004, Galland et al. 2016). Tunas are spread and caught over all the oceans (Miyake et al.
38 2010). They sustain some of the most valuable fisheries and feed international supply
39 chains (Catarci, 2005, Majkowski, 2007). Tunas fisheries are integrated in a global
40 market involving many regional markets (Jeon et al. 2008; Jiménez-Toribio et al. 2010;
41 Guillotreau et al. 2017) under the influence of the worldwide demand for tuna
42 commodities (Catarci, 2005; Mullon et al. 2017). High values on international market
43 make species such as tuna and tuna-like species particularly vulnerable (Colette et al.
44 2011), and the status of a number of stocks are particularly worrying (Maguire et al.
45 2006, Juan-Jorda et al. 2011).

46 The Eastern and Mediterranean stock of the Atlantic Bluefin tuna (EABFT) falls in this
47 group of concerns. The sales value was estimated to more than \$700 million in 2014, out
48 of a total end value exceeding \$2 billion for the three major BFT species (Galland et al.
49 2016). The EABFT fishery faces today a critical phase in its management. After a long
50 period of over-exploitation (Fromentin et al. 2014), signs of recovery are evidenced by
51 stock assessment experts (ICCAT 2017). A stock rebuilding plan was launched in 2007
52 with a 60% likelihood of achieving sustainability by 2022. In 2017, under the majority of
53 recruitment level scenarios¹, the stock had already recovered to the expected level. The
54 new management stakes consist in defining quotas to keep the stock (biomass) above
55 the maximum sustainable yield level (B_{MSY}), despite high pressures from the fishing
56 nations to increase their quotas drastically. The last estimates from the International
57 Commission for the Conservation of Atlantic Tunas (ICCAT) indicate that the stock
58 rebuilding could be achieved by 2022 with probabilities higher than 60% for all
59 recruitment scenarios by setting catch limits up to 30,000 tons (ICCAT, 2017), i.e. more
60 than twice the limits enforced in 2009.

¹ Three recruitment scenarios are considered in the stock assessment: low, medium and high mean recruitment levels.

61 In this context of high uncertainties, the new management scheme of ICCAT implies a
62 TAC of up to 32,000 tons by 2020². Is the new management policy based on MSY
63 adapted to the productivity of the EABFT stock, or does it jeopardize the future of the
64 fishery by going back to the crisis situation of the late 2000s?

65 Shifting objectives from the traditional MSY target to the dynamic maximum economic
66 yield should result in most cases a no-regret situation in which management promotes
67 both larger fish stocks and higher profits ($B_{MEY} > B_{MSY}$ ³, Grafton et al. 2007, 2010, Clark,
68 2010). In a context of international trade, this dual benefit could be strengthened (or
69 mitigated) by the market price response to changes in landings (Sun et al. 2015; Sun et
70 al. 2017; Guillotreau et al. 2017; Tokunaga 2018). Previous bio-economic optimization
71 models analysed optimal harvest in age-structured frameworks compatible with stock
72 assessments procedure. Bertignac et al. (2000) and Kompas et al. (2010) applied
73 stochastic dynamic programming to the Western and Central Pacific tuna fisheries to
74 show that adopting the B_{MEY} target leads to better conservation outcomes with larger
75 fish stocks and higher economic profits than the business-as-usual scenario. Similarly,
76 Kulmala et al. (2008) numerically solve their harvest optimization model for the age-
77 structure population of the Atlantic salmon fishery in the Baltic Sea and demonstrate the
78 economic benefits of the optimal solution without compromising the sustainability of
79 the resource. Finally, Tahvonen et al. (2017) analysed the optimal harvesting strategy of
80 the Baltic cod fishery including gear selectivity as a state variable in a stochastic model.
81 They showed that endogenous selectivity strongly changes the MEY harvest pattern and
82 increase substantially the profit obtained from the fishery. They also highlighted that the
83 stochastic solution can be accurately approximated by the certainty equivalence
84 principle.

85 The objective of this study is to develop tools for producing economically sound
86 management advice for EABFT. To the best of our knowledge, the only study attempting
87 to estimate economic optimal management of EABFT fishery was Bjorndal & Brasao

² ICCAT Recommendation 17-07 (2017).

³ This result comes from the literature based on the surplus production model considering reasonable discount rates.

88 (2006) who based their analysis on an age-structured, multi-gear model which lead to
89 pulse fishing⁴ as an optimal solution. In the present research, we propose to update and
90 revisit their estimation by using a discrete age-structured population optimization
91 model for the EABFT in line with the framework used for the stock assessment by
92 ICCAT. This optimization framework based on the general age structured bio-economic
93 model of Tahvonen et al. (2013) uses directly annual harvest, total allowable catch
94 (TAC) as an optimized variable. We extend the model by including non-linear demand
95 function affected by the supply of all Bluefin tuna stock on the global market and stock-
96 dependent harvesting costs. Furthermore, we analyse the effects of considering different
97 recruitment levels according to ICCAT scenarios and different evolution of Bluefin tuna
98 supply levels. Finally, we determine the optimal management when selectivity pattern is
99 integrated as an endogenous variable in addition to the TAC in the model. Our work
100 suggests that adopting the MEY target meets both conservation and economic objectives
101 by keeping the stock to higher level than under the current MSY target and producing
102 higher benefits for the fishery. This result is exacerbated when selectivity is defined
103 endogenously, shifting to a more balanced fishing mortality over all age classes.
104 Finally, we deal with the specific context of a highly migratory and schooling fishery of
105 high measurement errors⁵ on the stock level. Highly migratory species such as the
106 EABFT suffer from a lack of independent observations (i.e. not directly related to
107 catches) to track down changes in stock abundance. The fitting quality of the stock
108 assessment relies on catch per unit of effort (CPUE) indices produced by commercial
109 activities which are, among other factors, affected by recent regulatory measures of the
110 rebuilding plan. The recent development of aerial fishing-independent surveys is a good
111 basis to improve abundance indices (Fromentin et al. 2011). Based on the results from
112 Tahvonen et al., (2017) we did not consider stochastic processes, but we fully
113 acknowledge the presence of measurement errors by extending the previous work of
114 Sethi et al. (2005) to an age-structured framework specifying equilibrium assumptions.
115 Using dynamic stochastic programming, our results indicate that measurement errors

⁴ Periodic fishing.

⁵ Equivalent to observation errors.

116 strongly affect the optimal management of the EABFT fishery, resulting in a lower SSB
 117 steady state compared to the full information case.

118 2. Material and methods

119 2.1. The Age-Structured model

120 Following the formulation and notation for an age structured schooling fishery from
 121 Tahvonen et al., (2013), we define a discrete age-structured population model for the
 122 EABFT. We extend the work of Tahvonen et al. (2013) by integrating a non-linear
 123 demand function and a cost function which integrates a stock effect on harvesting cost.
 124 We also focus our analysis on measurement errors by extending the previous work of
 125 Sethi et al., (2005) using an age structured framework. This section shows the general
 126 age structured population model, then the parameterization of the EABFT fishery and
 127 finally the numerical analysis of the optimal management.

128 We define $x_{s,t}$ as the number of fish (in 10^6 individuals) in each age class $s = 1, \dots, n$ and
 129 each year $t = 0, 1, \dots, T$. We determine the recruitment function by $\phi(ssb_t)$ and the
 130 spawning biomass by ssb_t , considering an equal sex ratio, the first age class of the age-
 131 structured population model can be written as:

$$132 \quad x_{1,t} = \phi(ssb_t) \quad Eq 1$$

$$133 \quad ssb_t = \sum_{s=1}^n g_s \cdot w_s \cdot x_{s,t} \quad Eq 2$$

134 We denote the parameters g_s and w_s the constant age-specific maturities, and weight of
 135 fish (kg) respectively.

136 As Tahvonen et al., (2013), we assume that fishing activity takes place every year after
 137 recruitment but before natural mortality. We determine total catch (H_t) in biomass (kg)
 138 as the decision variable. Denoting $H_t = Fmax_t \cdot B_t^\chi$ with $B_t = \sum_{s=1}^n sel_s \cdot w_s \cdot x_{s,t}$ the
 139 vulnerable biomass called 'efficient biomass' (Tahvonen et al., 2017), χ the catch-stock
 140 elasticity parameter and $Fmax_t$ the fishing mortality at maximum selectivity, we can
 141 write the age-structured population model as:

$$142 \quad x_{s+1,t+1} = \alpha_s \cdot (x_{s,t} - H_t \cdot G_{s,t}), \text{ for } s = 1, \dots, n-2, \quad Eq 3$$

143
$$x_{n,t+1} = \alpha_{n-1} \cdot (x_{n-1,t} - H_t \cdot G_{n-1,t}) + \alpha_n \cdot (x_{n,t} - H_t \cdot G_{n,t}) \quad Eq 4$$

144 With $G_{s,t} = \frac{sel_s \cdot x_{s,t}}{B_t}$ convert the total catch H_t into the numbers of fish harvested from
 145 each age class. We denote the parameters α_s , sel_s the constant age-specific survival rate
 146 and fishing selectivity respectively.

147 We define the utility as the annual profit function, $U(H_t)$, that depends on the total
 148 annual catch and the efficient biomass:

149
$$U(H_t, B_t) = R(H_t) - C(H_t) \quad Eq 5$$

150 Assuming harvesting costs are proportional to fishing mortality, the cost function is
 151 defined as:

152
$$C(H_t, B_t) = c \cdot H_t \cdot B_t^{-\chi} \quad Eq 6$$

153 With c and χ the cost scale in euros and the schooling parameters respectively.

154 Revenues depend on the price of Bluefin tuna which is formulated as an overall iso-
 155 elastic downward-sloping demand function $P(H_t)$:

156
$$R(H_t) = P(H_t) \cdot H_t \quad Eq 7$$

157 Finally, the optimization problem is:

158
$$\max_{\{H_t\}} \sum_{t=0}^T U(H_t) \cdot \delta^t \quad Eq 8$$

159 With T the finite planning horizon, $\delta = \frac{1}{1+r}$, the discount factor and $r \geq 0$ as the discount
 160 rate.

161 The objective function is subject to equations 1, 2, 3, 4, and the conditions:

162
$$x_{s,0} \text{ given,}$$

163
$$x_{s,t} \geq 0, \text{ for } s = 1, \dots, n \text{ and } t = 1, \dots, T;$$

164
$$H_t \geq 0, \text{ for } t = 1, \dots, T.$$

165 The biomass and harvest steady state solution of this problem commonly refers to the
166 dynamic maximum economic yield (MEY) concept.
167 Based on this model, we derive the equilibrium age structured population considering
168 the long term population under a constant fishing mortality F_{max} (Supplementary
169 materials, appendix 1). This leads to the definition of the MSY level which is the
170 management target of EABFT. The MSY level will be the basis for the comparison of the
171 optimal management, but it drastically depends on the recruitment function parameters
172 estimation which is highly variable throughout time. As ICCAT, we consider 3
173 recruitment levels corresponding to the fitting of the Beverton and Holt relationship for
174 a high recruitment period (1990-2010), a medium recruitment period (1970-2010)
175 which is our reference case and a low recruitment period (1970-1980).
176 We also compare the outcomes from the recruitment level reference case with scenarios
177 including a non-constant evolution of EABFT's substitutes global supply. We consider
178 two cases: a linear 50% increase or decrease of BFT supply over the next 25 years to
179 estimate the potential impact of exogenous variation of prices on the EABFT
180 management. Finally, we integrate selectivity as an endogenous state variable in the
181 optimization process to evaluate the impact of optimizing selectivity on the dynamic
182 MEY.

183 **2.2. The East Atlantic Bluefin tuna (EABFT) fishery**

184 The Eastern Atlantic Bluefin tuna has been an archetype of the overexploitation and
185 mismanagement of marine resources (Fromentin et al. 2014). Several countries, either
186 coastal or distant water fishing nations, have contributed to a high level of depletion
187 driven by the high market value of the tuna on the Japanese market. The decline in the
188 EABFT has raised considerable concerns about its management in the 2000s (Hurry et
189 al., 2008, ICCAT 2007, ICCAT 2009). Under the governance of ICCAT, a Regional Fishery
190 Management Organization (RFMO), the fishery has suffered, at the same time, from its
191 failure to follow scientific advice and a high level of illegal, unreported and unregulated
192 (IUU) fishing. This situation occurred when the first management regulation based on
193 quotas (TAC) appeared in 1999 and lasted until 2007 with the implementation of a
194 recovery plan for the EABFT fishery. After 2009 and the strict management measures
195 which have been implemented, the stock has showed signs of increase in the last years

196 to peak a potential spawning stock biomass (SSB) value up to 610.10^6 t in 2015 (ICCAT
197 2017). A combination of a decrease in fishing pressure and potential high recruitment
198 events resulted in a strong increase of the SSB. Presently, the stock is regarded as
199 fulfilling the objective of the recovery plan ($F < F_{0.1}$ and $SSB > SSB_{0.1}$ ⁶), depending
200 nonetheless on the assessment scenarios and assumptions. The magnitude of the SSB
201 recovery appears to be very sensitive to slight changes in the input data (notably data)
202 and technical assumptions (ICCAT 2017).

203 Following the standard stock assessment by ICCAT (2014), we consider 10 age classes
204 (n). Age-specific maturities (g_s) and survival rates ($\alpha_s = e^{-m_s}$, with m the natural
205 mortality at age) which are directly taken from the (ICCAT 2017) assessment report. For
206 the age-specific weights (w_s in kg per individual), we use the mean values of the period
207 2011-2014 (Table 1). Selectivities (sel_s) are estimated by the catch curve analysis
208 method (Kell et al., 2013) for the period 2011-2015 and equal to 1 for the oldest age
209 class by normalization. Recruitment is assumed to follow the Beverton and Holt (1957)
210 recruitment function:

211
$$x_{1,t} = \phi(ssb_t) = \frac{\phi_1 \cdot ssb_t}{\phi_2 + ssb_t} \quad Eq\ 9$$

212 We use ICCAT (2017) data on spawning stock biomass and recruitment for the years
213 1970 to 2010 (corresponding to the medium recruitment scenario of ICCAT), and we
214 estimate the parameters by maximizing the likelihood function assuming a lognormal
215 error structure with the Fisheries library R ('FLSR' package in FLCore 3.0, Kell et al.
216 2007). We constrained the estimation by setting the steepness⁷ at 0.99 following ICCAT
217 (2017) parametrisation in order to specify a quasi-constant recruitment level. This
218 yields the estimates of the asymptotic recruitment $\phi_1 = 2,230,398$ recruits (standard

⁶ $F_{0.1}$ and $SSB_{0.1}$ are proxies of F_{MSY} and SSB_{MSY} and are common biological reference points for management (Deriso 1987, Hilborn & Walters 1992).

⁷ Steepness represents the fraction of the virgin recruitment expected when SSB has been reduced to 20% of its maximum (Francis, 1992).

219 deviation 12,672 individuals) and the SSB needed to produce the half of the asymptotic
 220 recruitment $\phi_2 = 1,155,983$ kg (standard deviation 5,403 kg).

221 *Table 1 Biological parameters used in the model.*

| Age-class [year] | Survival rate α | Maturity g | Weight w [kg] | Selectivity sel | $X_{s,0}$ [individuals] |
|---------------------|---------------------------|--------------|--------------------|----------------------|----------------------------|
| 1 | 0.61 | 0 | 4.33 | 0.002 | 6,541,127 |
| 2 | 0.79 | 0 | 10.66 | 0.55 | 5,232,334 |
| 3 | 0.79 | 0 | 24.00 | 0.38 | 2,185,608 |
| 4 | 0.79 | 0 | 35.67 | 0.67 | 1,036,139 |
| 5 | 0.79 | 1 | 52.33 | 0.69 | 595,821 |
| 6 | 0.82 | 1 | 72.67 | 0.34 | 421,575 |
| 7 | 0.84 | 1 | 96.00 | 0.32 | 551,023 |
| 8 | 0.86 | 1 | 119.33 | 0.33 | 824,995 |
| 9 | 0.88 | 1 | 144.33 | 0.35 | 566,447 |
| 10 | 0.90 | 1 | 202.00 | 1.00 | 1,417,591 |

222 Economic data are limited for this fishery. To estimate the price and the harvesting cost
 223 function, we use the data from 2008 to 2015 describing the European purse seine
 224 fishery (Supplementary materials, appendix 2), which represents the majority of the
 225 TAC (more than 60% since 2008). We estimate the parameters based on the French and
 226 Spanish purse seine fleet segment data available from the Scientific, Technical and
 227 Economic Committee for Fisheries (STECF 2016) and data on spawning stock biomass
 228 from ICCAT (2017).

229 EABFT is a large highly migratory schooling species which is the main target for purse
 230 seine commercial fisheries in the Mediterranean Sea. The low TAC level of the early
 231 2010s as well as the good knowledge of seasonal migration and concentration patterns
 232 in the Mediterranean (Fromentin & Powers 2005), in combination with technology-
 233 based information on the fishing activities and prospecting equipment, result in minor
 234 search costs within a short fishing period (usually less than a month, the purse-seiners
 235 remaining idle at ports for the rest of the year). We estimate the generalized cost
 236 function by mean of non-linear least square method (R package 'stats'). Using data on
 237 catch, efficient biomass and variable costs, we estimate the cost parameter (c) and the
 238 catch-stock elasticity parameter (χ) following the relationship:

239
$$c_t = c \cdot H_t \cdot B_t^{-\chi} + \epsilon_t, \text{ with } \epsilon_t \sim IIDN(0, \sigma^2)$$

240 We only include variable costs (c_t) that directly depend on fishing activity including gear
241 and vessel maintenance, fuel and labor (crew wages) costs. Assuming a normal error
242 structure, we obtain the estimate of the cost scale parameter, $c = 201.6$ € (standard
243 deviation € 2102.5) and the estimate of $\chi = 0.18$ (standard deviation 0.53). This value is
244 consistent with a schooling fishery parameter ($\chi < 1$) and close to previous elasticity
245 used in the literature ($\chi = 0.2$ in Bjordal & Brasao, 2006).

246 The EABFT purse fishery is driven by the rising Japanese demand for fatty tuna intended
247 to high-quality sushi/sashimi market. The quasi totality of EABFT caught by purse
248 seiners is sold to fattening farms in the Mediterranean Sea (Mylonas et al., 2010). Since
249 the 1990s selectivity mainly shifts toward large tuna caught in the Western
250 Mediterranean (Fromentin & Bonhommeau., 2011). Tunas are fattened during a 5-7
251 month period and sold on the Japanese sashimi market when domestic demand is high
252 (usually at the end of the year). Fattened EABFT is mainly sold frozen to the Japanese
253 market, representing more than 80% of the market since 2006 (Mylonas et al., 2010). In
254 the Eastern Mediterranean, a smaller part of EABFT are caught by purse seiners,
255 generally smaller individuals (less than 60 kg), and reared for longer periods (around 2
256 years) during which initial weight can be doubled (Mylonas et al., 2010).

257 Despite the relationship between the age, quality and price of tuna (Caroll et al., 2001,
258 Mylonas et al., 2010), we consider a constant price per age. This assumption is adopted
259 because of a lack of price data per age or size, therefore we use the same price for all age
260 groups. We further assume that the overall demand-function is iso-elastically
261 downward-sloping. Thus, the price function $P(H_t)$ is defined as

$$262 \quad P(H_t) = p. (H_t + Hbft_t)^{-\phi} \quad Eq 10$$

263 With p the theoretical price of the first sold kilos of Bluefin tuna and $Hbft_t$ is defined as
264 the aggregated supply of all other Bluefin tuna species (including Pacific and Southern
265 Bluefin tuna) which are considered as close substitutes on the sashimi-grade tuna
266 market (Sun et al., 2017). Using catch data from the different RFMOs (ICCAT, IATTC, ISC,
267 and CCSBT, Supplementary materials, appendix 3) in charge of the management of
268 Bluefin tuna species and purse seine ex-vessel price from STECF we estimate the price
269 parameter $p = 91,983,194$ € (standard deviation 8,947,638) using non-linear least
270 square method.

271
$$p_t = p \cdot (H_t + Hbft_t)^{-\varphi} + \epsilon_t, \text{ with } \epsilon_t \sim \text{IIDN}(0, \sigma^2)$$

272 As Japan is the main market for Bluefin tuna products, we integrate the price scale
 273 flexibility parameter $\varphi=0.91$ (standard deviation 0.034) estimated by Sun et al., (2017)
 274 from an inverse demand analysis of Bluefin tuna auction price. This estimate is based on
 275 frozen Bluefin tuna (Pacific and Atlantic) products pricing on the wholesale market
 276 (Tsukiji) in Japan. The recent increase of TAC (from 13,500 tons in 2014 to 19,296 tons
 277 in 2016, i.e. an increase of 43%) has negatively impacted the global frozen BFT price
 278 (11% decrease, Sun et al., 2017) through the auction market in Japan which represents
 279 more than 80% of the Bluefin tuna sashimi market in the world (fresh and frozen, Sun et
 280 al., 2017). The effect of the EABFT supply on the global sashimi tuna product price is
 281 crucial in the analysis of the optimal management. In a near future, only the supply of
 282 EABFT is about to vary with an adjustment of the quotas (TAC) after the success of the
 283 recovery plan. Thus, we consider in our model a constant supply of BFT (Southern and
 284 Pacific Bluefin tuna) substitutes corresponding to the mean harvest from 2008-2015, i.e.
 285 34,636 tons.

286 **2.3. Numerical analysis**

287 We numerically analyse optimal management in a setting of no uncertainty by solving
 288 the dynamic optimization model as an open-loop nonlinear programming problem. This
 289 is performed using the COBYLA algorithm of the NLOpt optimization package (Johnson,
 290 2017) with R (R core team 2017).

291 We also perform the optimization problem by integrating stock measurement errors.
 292 The solution of this problem requires to solve the stochastic program in closed-loop
 293 formulation by backward recursion of Bellman's equation. Bellman's (1957) principle of
 294 optimality implies that the optimal policy must satisfy the functional equation:

295
$$V_t(X_t) = \max_{0 \leq H_t, \dots, T \leq B_t, \dots, T} \{ U(H_t, X_t) + \beta \cdot \sum_t^T P(X_{t+1} | H_{t+1}, X_t) \cdot V_{t+1}(X_{t+1}) \} \quad \text{Eq 11}$$

296 Where X (the number of individuals), represents the state space which determines all
 297 states attainable, B the resulting efficient biomass ($B_t = \sum_{s=1}^n sel_s \cdot w_s \cdot x_{s,t}$), and H (the
 298 harvest level in biomass), represents the actions space which determined all possible
 299 actions that a theoretical manager could decide. V is the value function, U is the utility

300 function (Equation 5) corresponding to the immediate reward and P represents the
301 transition probability matrix between each state X_t to X_{t+1} given all harvest level H_t .
302 Considering a discount factor $\alpha < 1$, the mapping underlying the Bellman's equation is a
303 strong contraction and thus, by the Contraction Mapping Theorem, possess a unique
304 solution.

305 For computational effort reasons, we simplify the optimization problem by taking the
306 equilibrium age structure $x_{s,t}$ for each value of the state X_t considering a constant fishing
307 mortality F_{max} (Supplementary materials, appendix 1 following the specification of
308 Tahvonen et al. 2009).

309 We include a random variable underpinning the uncertainty in period t , Z_t , which affects
310 stock measurement. This random variable is independent and identically distributed
311 (IID) over years. Integrating a measurement uncertainty implies to define an
312 observation variable of the stock X_{obs_t} , which is defined as follow:

$$313 \quad X_{obs_t} = Z_t \cdot X_t \quad Eq\ 12$$

314 Where $X_t = \sum_{s=1}^n x_{s,t}$ and $Z_t \sim U(1 - \sigma_m, 1 + \sigma_m)$.

315 We consider a theoretical manager who only uses the current measurement X_{obs_t} to
316 form beliefs about the current stock, X_t and select a total allowable catch (TAC) for the
317 fishery based on the current rent $U(H_t)$ from harvesting. Following Sethi et al. (2005),
318 our assumption states that the manager only uses the current assessment when forming
319 expectations. This method specifies the problem as a Markov decision process (MDP) in
320 which the current measurement is the only state variable for the manager's problem. To
321 keep the Markov property, we restrict the problem by defining the probability of a
322 transition from state X_t to X_{t+1} conditionally independent on all past states and actions
323 ($X_{t-1}, X_{t-2}, H_{t-1}, H_{t-2}$ and so on). We assume that the manager ignores past
324 measurements in forming expectations, mainly because of the modeling choice and
325 practical considerations.

326 We solve this problem on a finite time horizon $T = 80$ years using value iteration
327 algorithm (following the methodology of Boettiger et al., 2016), but we consider only the
328 50 first projection years for analysis. We also discretize the state and decision variable
329 space over a regular sequence of a length out of 1000 steps from 0 to $12 \cdot 10^6$ individuals.

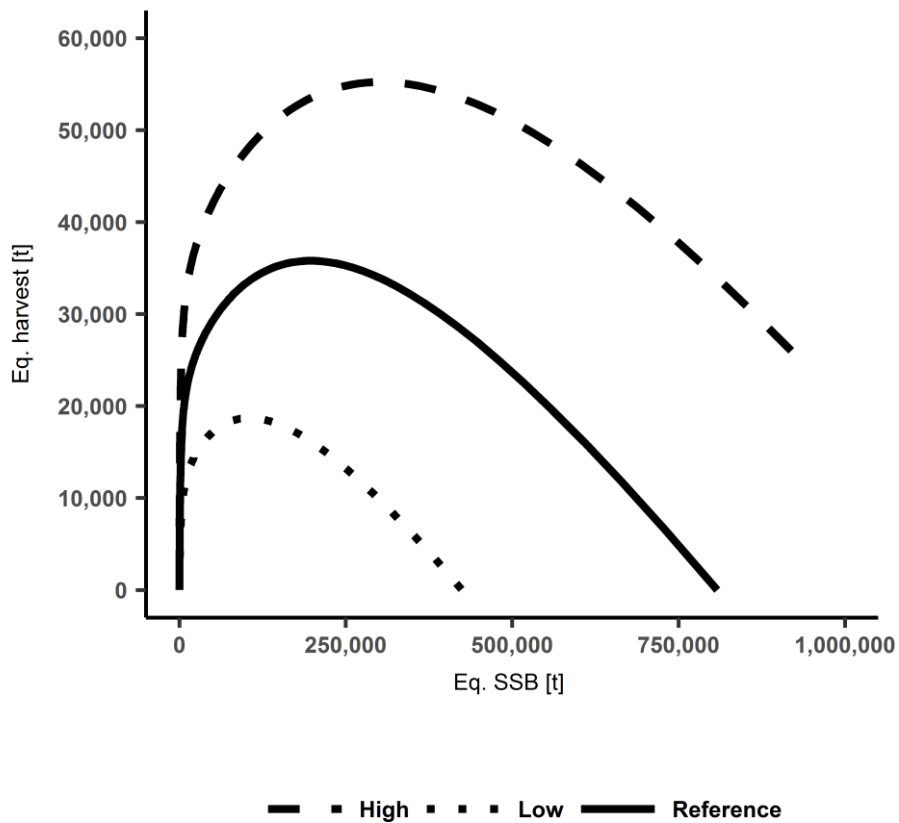
330 The optimal solution of the deterministic closed-loop formulation has to be expressed as
331 a feedback policy, which could refer to a harvest-control rule in fishery management.
332 The feedback policy indicates the optimal harvest quantity H_t as a function of the state of
333 the fishery X_t . As mentioned above, we simplified the optimization problem by assuming
334 an equilibrium age structured population at each discretized state space. Despite this
335 assumption, we control that the solution of the closed-loop formulation is close to the
336 solution of the open-loop formulation. This shows that the approximation to discretize
337 the state space and considering the age structure of the stock at the equilibrium leads to
338 reasonably good results on the aggregated indicators level (Supplementary materials,
339 appendix 4).

340 **3. Results**

341 **3.1. Optimal management of Eastern Atlantic Bluefin tuna (EABFT)**

342 In our deterministic model, long term equilibriums are fully determined by the biologic
343 characteristic of the population and the selectivity pattern of the fishery. Harvest at the
344 MSY level for the recruitment reference case reaches a level of 35,800 tons
345 corresponding to a SSB of 197,400 tons (Figure 1). MSY varies between 18,700 tons
346 corresponding to a SSB of 105,000 tons for the low recruitment case and 55,200 tons
347 with a SSB of 302,700 tons for the high recruitment case.

348



349

350 *Figure 1 Relationship between the steady state harvest (in tons) and spawning stock*
 351 *biomass (SSB in tons) for the Eastern Atlantic Bluefin tuna (EABFT). The solid line*
 352 *represents the references recruitment case corresponding to the medium recruitment*
 353 *scenario of ICCA which corresponds to data on spawning stock biomass and recruitment*
 354 *for the years 1970 to 2010. The upper dashed line refers to the high recruitment scenario*
 355 *corresponding to the period 1990 to 2010, and the lower dotted line shows the low*
 356 *recruitment scenario corresponding to the period 1970 to 1980.*

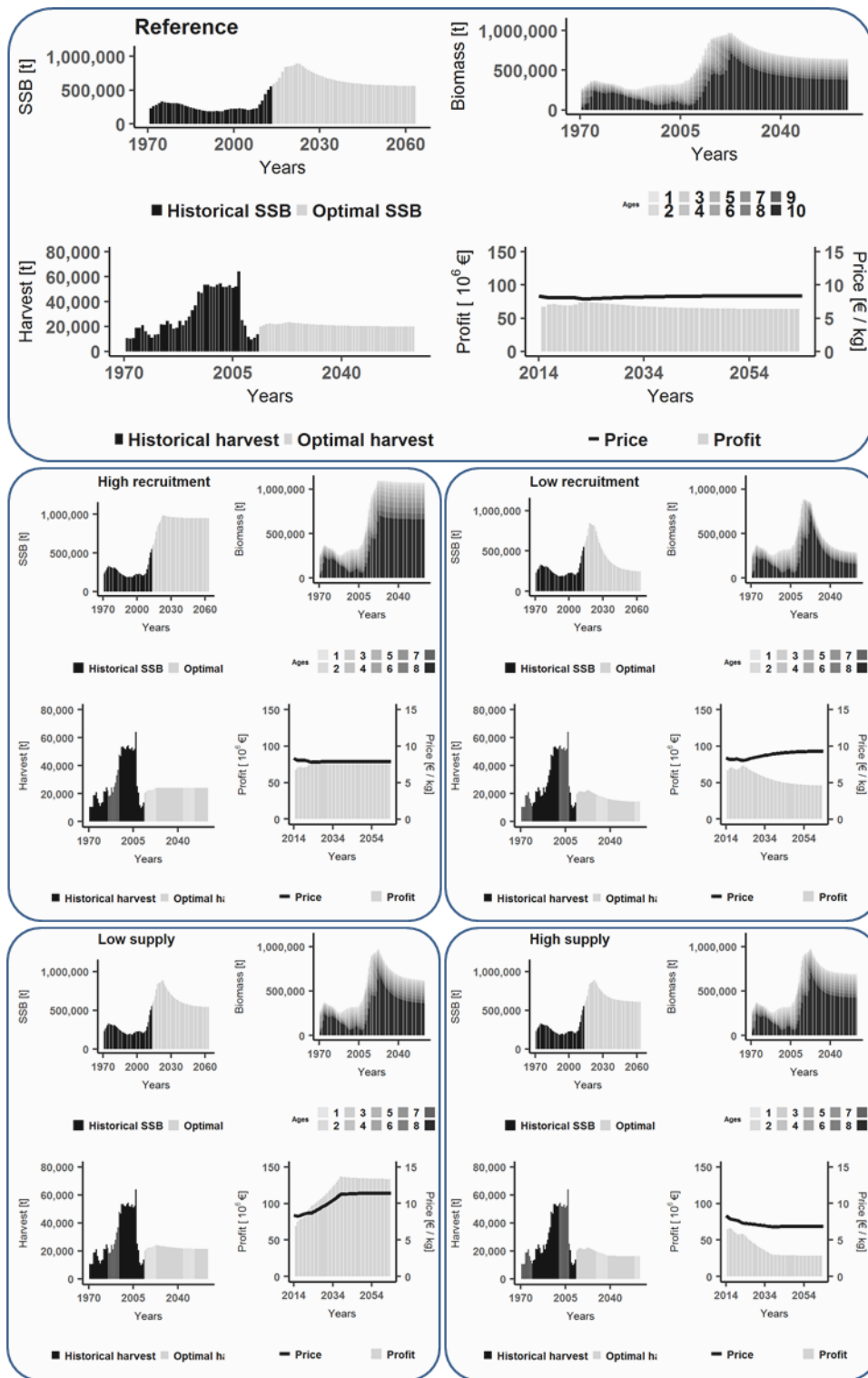
357 The optimal management of the EABFT targets the biomass level that maximizes the
 358 sum of the discounted (net present) values (NPV) from fishing (Equation 8), this level
 359 being called the B_{MEY} . The program is solved in the deterministic open-loop formulation
 360 which displays a smooth pathway toward a constant steady state population level
 361 (Figure 2). Considering an interest rate of 2%, the optimal steady-state SSB is around

362 564,600 tons (mean over the period 2055 to 2065), much higher than the SSB at MSY
363 level representing only 35% of the steady state level⁸. Furthermore, this level is higher
364 than the mean SSB level from 1970 to 2009 while the steady state harvest of around
365 20,100 tons (mean over the period 2055 to 2065) which quite lower than the mean level
366 of the 'over-harvested' period from 1999 to 2009. Moreover, the catch level during this
367 period is likely to be higher than the reported catch because of IUU fishing (ICCAT
368 2014). Available information on fishing capacity showed that catches of EABFT were
369 seriously under-reported from 1998 to 2007. Under the reference recruitment level, the
370 steady state harvest, representing 56% of the MSY level, is reached after a short period
371 of slightly higher harvest intensity and creates an annual profit of 64 million euros with
372 a high proportion of old age class fish. Along the smooth transition to the steady state, the
373 harvest level gradually decreases while the profit stay quasi-constant, as the market price
374 stays around 8.3 € per kg of fish. However, this result is very sensitive to the cost function
375 parameters. Schooling and cost scale parameters fully determine if the MEY level is
376 determined with a higher SSB and lower catch than MSY or on the contrary if the MEY
377 converge to a level slightly above MSY for the catch and below for the SSB for lower cost
378 and/or lower schooling behavior (χ tends to 1 and/or c tends to 0, see Supplementary
379 materials appendix 5).

380 The optimal management of the EABFT could be also affected by an exogenous change of
381 global Bluefin tuna supply. A 50% increase of overall Bluefin tuna supply negatively
382 impacts the price from 8.4 to 6.8 € per kg and reduces the profitability of the fishery by
383 37.4% while a decreasing supply of substitutes increases the price to 11.4 € per kg and
384 raises the profitability by 65.0 % (Figure 2). Furthermore, the recruitment levels affect
385 the productivity of the stock and modify the equilibrium estimation (Figure 1).
386 Assuming a low recruitment level drastically reduces the profit from the fishery with a
387 lower sustainable harvest level of 14,200 tons, increasing the price to 9.26 € per kg. On
388 the contrary, a high recruitment level raises the profit expected from higher harvest
389 level of 24,000 but lowered the price to 7.8 € per kg (Figure 2).

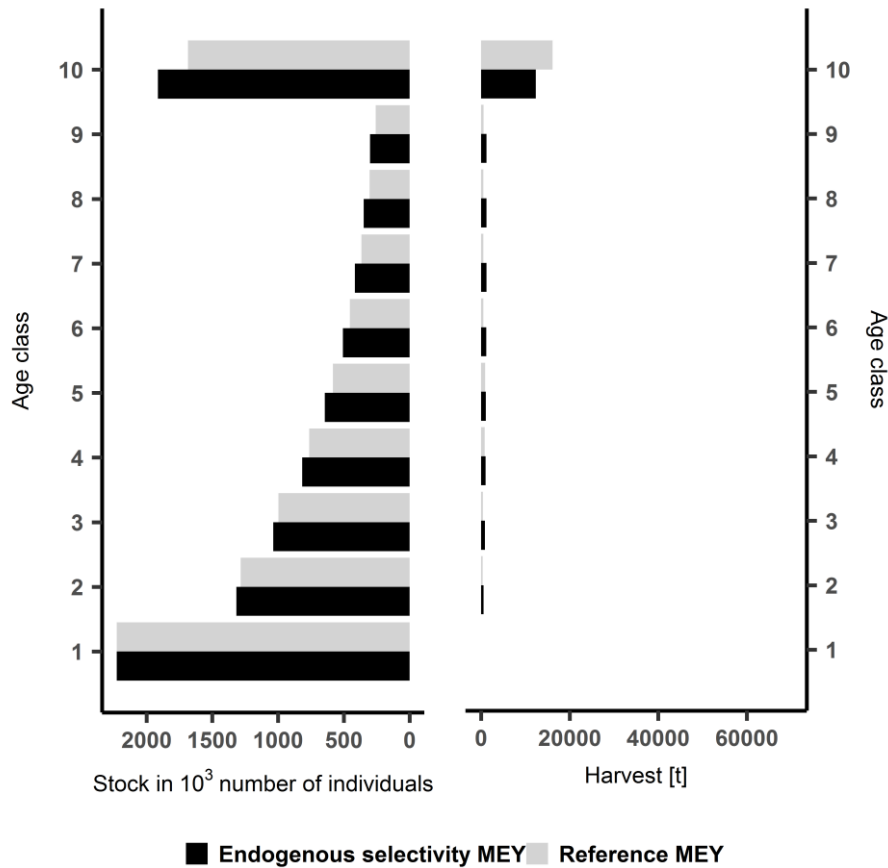
⁸ Refer to the supplementary materials appendix 5 for a sensitivity analysis of the key economic and biological parameters of an optimal policy.

390 Including selectivity as an endogenous variable in the optimization produces optimal
391 steady states very close to the current selectivity pattern. Considering a perfect and
392 costless selectivity, the steady state harvest level stays around 20,000 tons with a more
393 balanced fishing mortality over all age classes (Figure 3). This result is very sensitive to
394 the estimation of the cost function parameters such as the optimal steady state
395 discussed above (see Supplementary materials, appendix 5). For different combinations
396 of scale cost and schooling parameters, the selectivity pattern switches toward the
397 oldest age class.



398

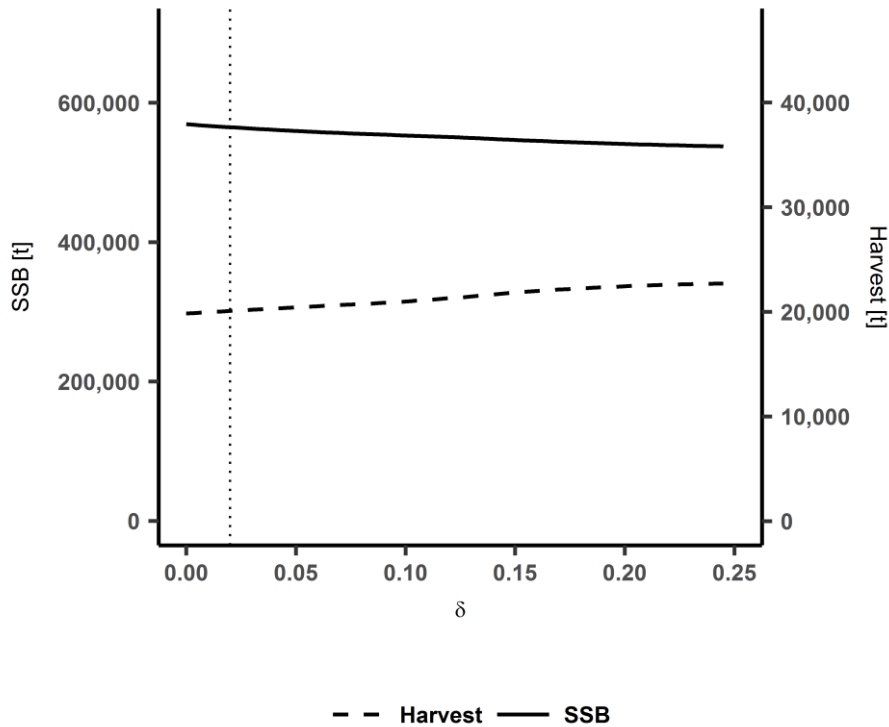
399 *Figure 2 Historical and optimal management of Eastern Atlantic Bluefin tuna (EABFT)*
 400 *with a 2% discount rate for each recruitment level and supply scenarios. Historical data*
 401 *are collected from ICCAT (2017) for the period 1970–2014.*



402

403 *Figure 3 Steady state stock number and harvest per age class for the reference dynamic*
 404 *MEY and dynamic MEY with endogenous selectivity.*

405 The optimal exploitation of fish populations also depends on interest rate levels (Clark
 406 1973). The effect of increasing the discount rate up to 25% does not affect too much the
 407 optimal steady state. SSB steady state only decreases by 7% (Figure 4) while the steady
 408 state harvest increase of about 18%. Finally, it is worth noticing that the steady state SSB
 409 remains higher than MSY level even with high discounting.



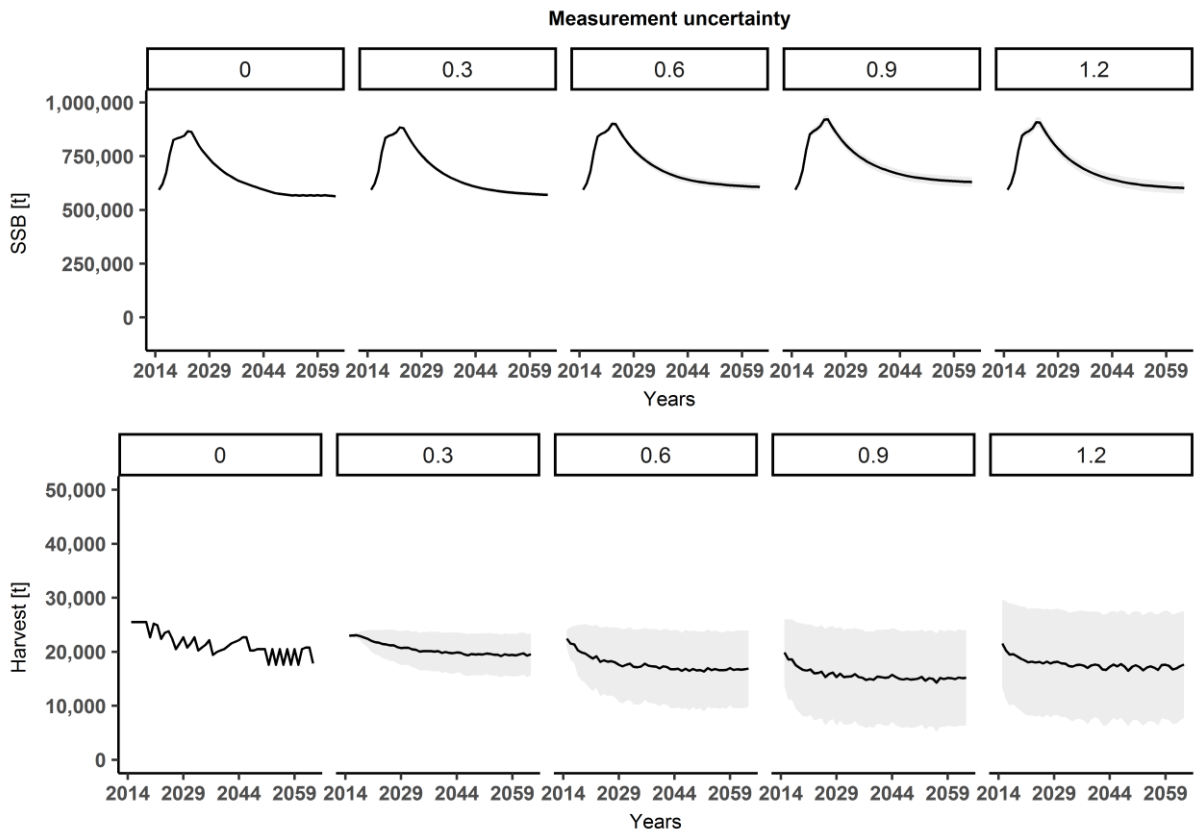
410

411 *Figure 4 Dependence of the steady state spawning stock biomass (SSB in tons) on the*
 412 *discount rate. The dotted line represents the optimal steady state for the selected model*
 413 *parameters.*

414 **3.2. Effect of measurement errors**

415 Measurement errors represent an important feature of the highly migratory species
 416 assessment in which the lack of fisheries-independent indices are common. To analyse
 417 the effects of measurement uncertainty on management, we consider a stylized
 418 representation where a uniformly distributed noise Z_t with different errors level σ_m (0,
 419 0.3, 0.6, 0.9 and 1.2) alters information on stock levels. We simulate 500 times the
 420 optimal path (Figure 5) following the optimal policy obtained from the solution to
 421 Bellman's equation (Equation 11) under the different uncertainty levels. We observe
 422 that measurement uncertainty has an insignificant effect on the optimal harvest path
 423 even when the uncertainty level becomes high. The accuracy of information about the
 424 resource level does not affect the capacity of a manager to define a TAC-based policy. As
 425 described by simulations, measurement uncertainty unambiguously increases the

426 harvest level but reduces the net expected present value (NPV) of the fishery (not
 427 shown). The MEY policy defined by a low harvest rate and a high population level is
 428 robust to measurement errors. This result is also sensitive to the cost and schooling
 429 parameters. As the MEY becomes close to the MSY level, measurement errors increase.



430
 431 *Figure 5 Results of 500 independent simulations of the closed-loop optimization model*
 432 *with different level of uniformly distributed measurement uncertainties ($\delta_m =$*
 433 *0; 0.3; 0.6; 0.9 and 1.2). On the top charts, the optimal path of spawning stock biomass*
 434 *(SSB in tons) from 2014 to 2064. On the bottom charts, the optimal path of harvest (in*
 435 *tons) from 2014 to 2064. The grey shaded region represents the standard deviations.*

436 4. Discussion

437 This study provides a bioeconomic model of the EABFT fishery in line with the ICCAT
 438 stock assessment procedure. This work updates previous analysis of Bjorndal & Brasao
 439 (2006) which found out pulse fishing as optimal management. We outline the optimal
 440 dynamic exploitation of the EABFT fishery by setting directly the harvest level as a

441 fishing quota (TAC) and considering an age structured model which explicitly takes into
442 account the schooling behavior of Bluefin tuna. Our model integrates the effect of the
443 global supply of EABFT close substitutes on the price, analyses the effects of different
444 recruitment levels and selectivity as an optimized variable. Using actual economic data
445 of the European purse seine fishery, the model has been applied to determine the
446 optimal economic policy for EABFT fishery.

447 **4.1. Toward a new management target**

448 After the success of the stock recovery plan launched in 2009, the definition of the
449 pathway toward the optimal management target is crucial for the management of the
450 EABFT fishery. The bio-economic optimal management strategy defines a pathway
451 converging toward the steady state starting with high harvest rate to reach a SSB steady
452 state slightly inferior to the SSB at the MSY level (even with zero discounting). This
453 result contradicts what has been observed in Tahvonen et al. (2017), and supports the
454 message from previous economic studies showing that the MEY management policy
455 leads to a 'no regret' situation, increasing both the stock size and economic profits
456 (Grafton et al., 2010). Moreover, the sharp decrease of the SSB steady state compared to
457 the steady state harvest with an increasing discount rate widens the gap between the
458 MEY and MSY outcomes. In face of a highly uncertain future, the EABFT fishing industry
459 has strong incentives to harvest more and overexploit the stock beyond the MSY level.

460 A key issue in the assessment of the EABFT fishery is the confidence that scientists put
461 in the magnitude of the recent SSB recovery, which mainly relies on a high estimate of
462 recruitment levels from 2004 to 2007 (ICCAT, 2017). We integrate to our model the 3
463 recruitment scenarios used in the projection scenarios by ICCAT to explore the effect of
464 a potential discrepancy in the recruitment level. Considering a constant selectivity
465 pattern, the different levels of recruitment does not qualitatively affect the results, the
466 SSB steady state remains higher than the SSB at the MSY level. However, quantitative
467 results change substantially, considering a low recruitment instead of a high recruitment
468 level modifies the steady state harvest level from around 24,000 to 14,000 tons. The
469 precautionary approach (De Bruyn et al., 2013) would suggest to deal with different
470 scenarios and to implement a smooth pathway toward the target SSB which ensures to
471 reach the MSY by 2022 for EABFT fishery (ICCAT, 2017). For each recruitment level,
21

472 reaching MSY in the short run (by 2022) fulfill this condition. However, in the long run
473 the uncertainty in the estimated productivity could jeopardize the conservation effort
474 made during the stock rebuilding phase. Adopting a more cautious target, such as MEY,
475 should smooth potential errors in the measurement and the productivity of the EABFT.

476 **4.2. Fishing selectivity**

477 When harvesting selectivity is costless and perfectly adjusted, the optimal path keeps
478 the same qualitative property but harvest is balanced over all age classes. Under the
479 assumption of a constant price per age class, this new selectivity pattern results in a
480 slightly higher harvest in term of biomass and consequently a higher profit. Selective
481 gear such as purse seine could potentially detect and select quite uniform schools of
482 tuna which are often organized according to their size (Newlands et al., 2006;
483 Ottolenghi, 2008; Bauer et al., 2015). However, at low fishing mortality a balanced
484 harvesting selectivity is economically promoted, and serves both conservation and
485 economic performance of the fishery, ensuring in the long run higher profits than the
486 current selectivity pattern and conservation objective by maintaining stock levels above
487 the MSY limit even if productivity is uncertain. The demographic structure of stocks is an
488 important factor affecting the resilience of a population facing environmental variability
489 (Perry et al. 2010). Maintaining a high proportion of old individuals which contribute
490 the most to reproduction is also an important factor to decrease fluctuations in
491 population abundance (Anderson et al., 2008). In addition, fishing alters life-history
492 traits with an evolutionary side effect, affecting maturity, growth and leads to a loss of
493 genetic diversity and sub-populations (Planque et al. 2010, Garcia et al., 2012). In an
494 ecosystem context, under the synergic effect of fishing activity and climate change,
495 community structure can shift toward new states with lowest productivity rates. Some
496 Mediterranean fish stocks, hakes and small pelagic fishes, have already undergone such
497 shifts (Hidalgo et al., 2011; Saraux et al., 2017). Our results support the new paradigm of
498 balanced harvesting instead of the current increased selectivity objective. At the
499 ecosystem level, balanced harvesting have been shown to produce better conservation
500 result regarding both exploited and unexploited species which structured the
501 ecosystem. Removing parts of the ecosystem can lead to unintended consequences even
502 for exploited species managed under the MSY policy.

503 **4.3. Global supply and international market**

504 The supply on the global Bluefin tuna market also plays a critical influence on the price
505 and the profit of the EABFT fishery. The 50-year horizon net present value is increased
506 by 20% when the supply of EABFT substitutes is reduced by 50% over the period. Even
507 if the price flexibility does not qualitatively affect the optimal management, the price
508 responsiveness substantially affects the profitability of the fishery. The scale flexibility
509 smaller than unity evaluated by Sun et al., (2017) creates an incentive from the EABFT
510 fishery to maintain high catch level. The potential increase of the EABFT TAC under the
511 optimal management path will negatively affect other BFT fisheries and justify
512 coordination and a consistent management across RFMOs (Allen et al., 2010; Sun et al.,
513 2017). In our modeling framework, we exclude investment, technical change and
514 overcapacity management issues which are nevertheless important in a fishery which
515 has undergone an over 50% reduction of its activity within a couple of years. Selecting a
516 smooth pathway strategy toward the MEY or MSY objective is a preferable option for
517 managers to ensure a safe investment context, keeping the supply chain unchanged,
518 avoiding overcapacity, maintaining confidence in the future and holding low discount
519 rate values to avoid a detrimental "race to fish" (Armsworth & Roughgarden 2003;
520 Patterson et al., 2007; Boettiger et al., 2016).

521 **4.4. Measurement errors**

522 When considering only the current measurement information, results from Sethi et al.,
523 (2005) does not hold in the age-structured context when the dynamic MEY is defined for
524 low harvest rate and high population level. High measurement uncertainty -which is the
525 norm rather than the exception- only affects the optimal policy by reducing the SSB
526 steady state, and increasing the harvest while decreasing the profitability. We have
527 based our model on specific assumptions reducing the information to the existing
528 knowledge of the system. These assumptions lead to a counter intuitive policy which is
529 less cautious than under a complete information setting. Conversely, the precautionary
530 principle fosters more cautious harvest levels to ensure the conservation of the resource
531 in the face of ambiguity (De Bruyn et al., 2013). This result exacerbates the need for a

532 cautious target, such as MEY, in face of potential high measurement errors affecting the
533 EABFT.

534 **5. Conclusion**

535 As pointed out in this study, conservation and economic objectives are still aligned if we
536 consider age structured models, especially when the considered species is a long-lived
537 species. MEY as a new management reference point has the advantage to be robust to
538 high measurement uncertainty and foster balanced harvesting. These characteristics are
539 crucial if we consider the management of the EABTF at the scale of its ecosystem.
540 Keeping low catch rate has both the advantage to maintain ecosystem resilience, and
541 smoothing stock variation over time. MEY policy has the potential to create confidence
542 in the future of fishery and promote consistency between RFMOs to maintain a high
543 price on the global market.

544 However, in face of strong individual incentives to increase TAC, ICCAT agreed on an
545 increase of TAC up to 36,000 tons by 2020. A new approach should be considered to
546 create new economic incentives, even when full property rights are defined, to allow the
547 sustainability of fishery resources. Society benefits should be considered by including
548 ecosystem services values to compensate losses from direct use of the resource (TACs).

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737

738 **8. Supplementary materials**

739 Appendix 1 Equilibrium age structured relationship.

740 Following Tahvonen et al. (2009), the age structure equilibrium is defined as:

741
$$x_{s+1,\infty} = x_{s,\infty} \cdot \lambda_s \quad Eq A1$$

742 With $\lambda_s = a_s \cdot (1 - sel_s \cdot Fmax)$, for $s = 1, \dots, n-2$ and $\lambda_{n-1} = \frac{a_{n-1} \cdot (1 - sel_{n-1} \cdot Fmax)}{1 - a_n + a_n \cdot sel_n \cdot Fmax}$

743 Considering $h_s = x_s \cdot sel_s \cdot Fmax$, the equilibrium age structure for $s=2, \dots, n$ can be written
744 as:

745
$$x_{s,\infty} = \ddot{o}_s \cdot x_{1,\infty} \quad Eq A2$$

746
$$\ddot{o}_s = \prod_{i=1}^{s-1} \lambda_i, \quad s=2, \dots, n \quad Eq A3$$

747 Given the Beverton and Holt (1957) recruitment function, we could write:

748
$$x_{1,\infty} = \frac{\phi_1 \cdot D \cdot x_{1,\infty}}{\phi_2 + D \cdot x_{1,\infty}} \quad Eq A4$$

749
$$x_{1,\infty} = \phi_1 - \frac{\phi_2}{D} \quad Eq A5$$

750 With ϕ_1, ϕ_2 the Beverton & Holt stock recruitment parameters and $D = \sum_{s=1}^n w_s \cdot g_s \cdot \ddot{o}_s$,
751 the equilibrium spawning stock biomass becomes:

752
$$ssb_{\infty} = x_{1,\infty} \cdot \sum_{s=1}^n w_s \cdot g_s \cdot \ddot{o}_s \quad Eq A6$$

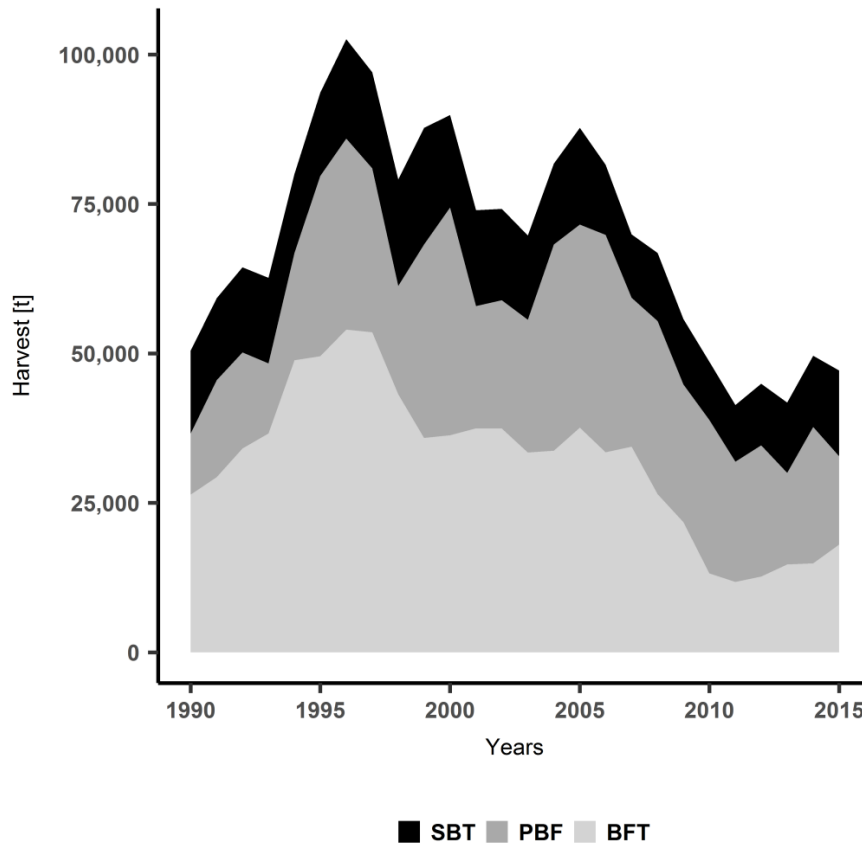
753

754 Appendix 2 Data on East Atlantic Bluefin tuna (EABFT) French and Italian purse seine
 755 fishery from statistics of the Scientific, Technical and Economic Committee for Fisheries
 756 (STECF, 2016).

| Year | EABFT purse seine sample catch [tons] | EABFT biomass [tons] | EABFT purse seine ex-vessel price [€/kg] | EABFT purse seine sample variable costs [€] |
|-------------|--|-------------------------------------|---|--|
| 2008 | 1,232.5 | 381,594.1 | 6.9 | 13,653,086 |
| 2009 | 1,936.2 | 416,981.8 | 3.3 | 8,838,653 |
| 2010 | 1,714.1 | 466,756.9 | 9.6 | 8,324,184 |
| 2011 | 2,525.6 | 511,832.2 | 8.1 | 5,936,655 |
| 2012 | 1,886.1 | 579,709.6 | 12.9 | 13,433,724 |
| 2013 | 3,089.4 | 678,571.3 | 11.1 | 27,883,858 |
| 2014 | 1,319.1 | 772,906.6 | 11.5 | 17,605,153 |
| 2015 | 4,419.3 | 849,264.2 | 10.8 | 15,769,493 |

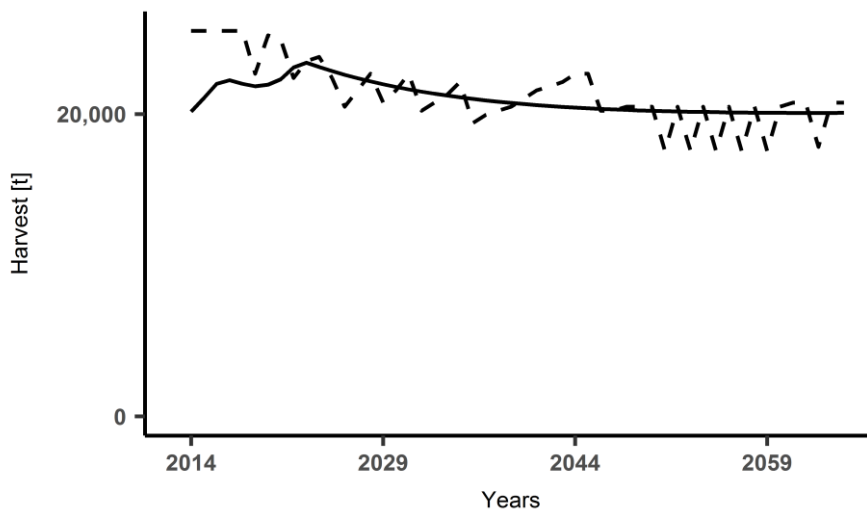
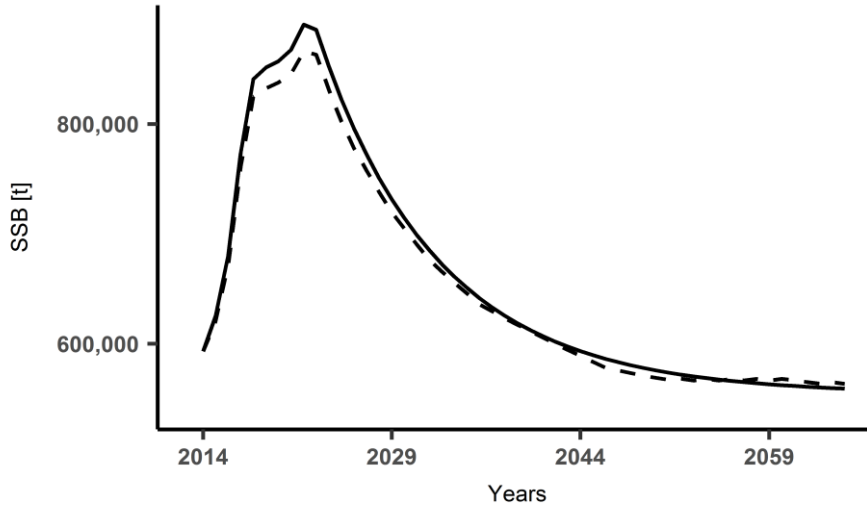
757

758 Appendix 3 Cumulative annual supply of the global Bluefin tuna by species. In dark the
759 historic of Southern Bluefin tuna (SBT, data from the CCSBT catch data base), in dark
760 grey the catch of Pacific Bluefin tuna (PBF, data from the IATTC and ISC catch data base)
761 and in light grey the catch of Atlantic Bluefin tuna (BFT, data from the ICCAT catch data
762 base).



763
764

765 Appendix 4 Comparison of the deterministic numerical closed and open-loop
766 formulations from 2015 to 2065 for harvest (in tons) and spawning stock biomass (SSB
767 in tons) path.



-- deterministic open-loop — deterministic closed-loop

768
769
770

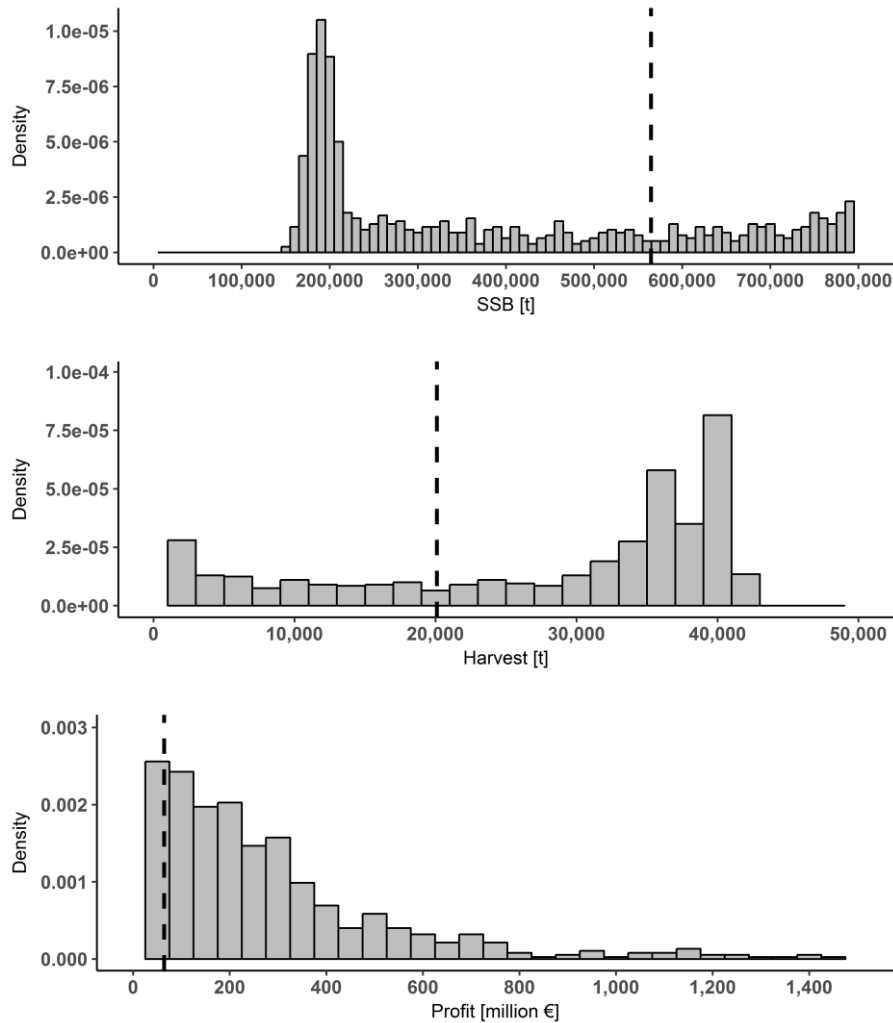
771 Appendix 5 Sensitivity analysis.

772 We assess the effect of key parameters uncertainties on the steady state optimal levels
773 based on the open-loop formulation of the model. For each parameter set, we generate
774 1000 observations assuming normal distributions with means given by their estimates
775 and standard deviation derived from the estimation. We carry out the sensitivity
776 analysis using the latin hypercube sampling (LHS) method from the 'pse' package in R
777 (Chalom et al., 2017).

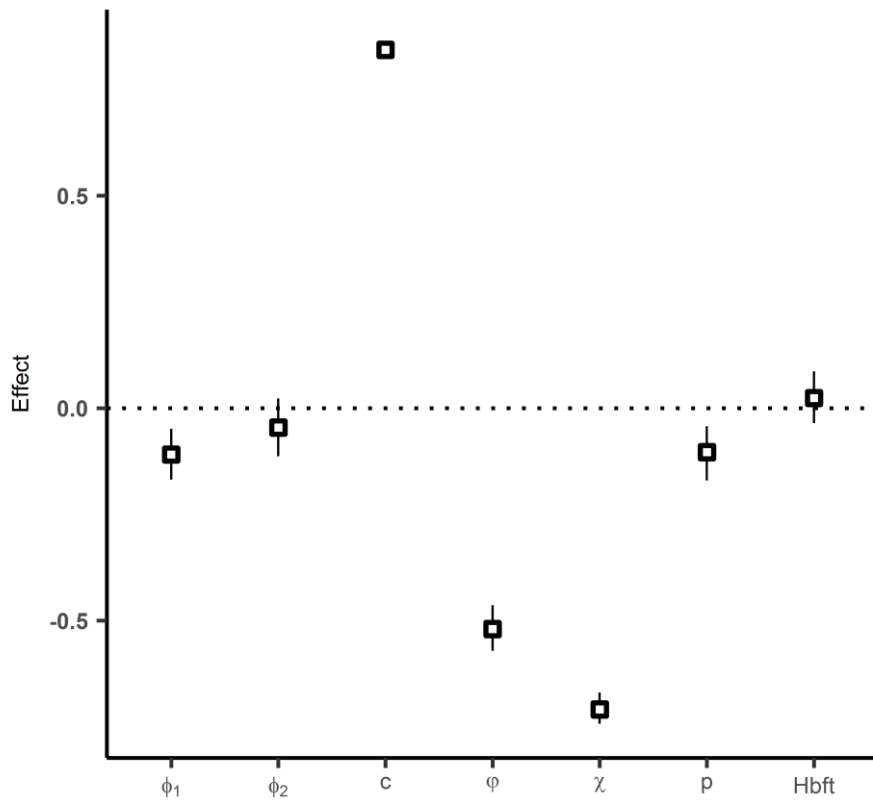
778 An important drawback of age structured population model is the necessity to specify a
779 stock-recruitment relationship. Stock recruitment models are low explanatory because
780 of the low availability of recruitment data and the variability of the recruitment process
781 independently of the spawning biomass (Hilborn & Walters, 1982). EABFT is not an
782 exception, and the existence of a density dependence mechanism has not been observed
783 because of the lack of contrast in the available recruitment data (time series begin well
784 after the stock has been reduced by exploitation, ICCAT 2017). The choice of the
785 Beverton and Holt function is controversial and leads to the estimation of highly
786 uncertain parameters (mean recruitment levels over different periods are used for
787 projections in the EABFT stock assessment procedure, ICCAT 2017). We also analyse the
788 effect of the variations of the catch-stock elasticity parameter (\div) which influences the
789 hyperstability of the harvest productivity through the cost function. Moreover, we jointly
790 evaluate those 2 parameters, and the effects of economic parameters which are related
791 to the performance of the fishery. We analyse the effects of changes in the cost function
792 parameter (c) which is subjects to large uncertainty. We only have 8 observations of
793 variable costs and aggregate landings from the STECF data, and consequently few
794 degrees of freedom. We also consider the price function parameter (p), the price scale
795 flexibility parameter (φ) and the estimation of EABFT substitutes' supply ($Hbft$).

796 The optimal SSB steady state is very sensitive to economic parameters variations and
797 shows a skewed right distribution with a peak centered on 190,000 tons slight below
798 the SSB at MSY level (Figure A4.1). We observe the inverse pattern for the optimal
799 harvest steady state which shows a long tail to the left of a mode centered on the steady
800 state of 40,000 tons slightly above the MSY level. However, the optimal steady state
801 profit shows large variations on the right of its optimal steady state. The partial rank
802 correlation coefficients (PRCCs, Figure A4.2) measure how strong the linear associations

803 between the optimal steady state SSB and the cost, price and recruitment function
 804 parameters are, after removing the linear effect of the other parameters. PRCCs show
 805 strong negative effects of the stock elasticity parameter (\div) and the price flexibility
 806 parameter (φ) on the optimal SSB steady state. We also notice a strong positive
 807 relationship between the cost scale parameter (c) on the SSB steady state. The dynamic
 808 MEY is fully determined and very sensitive to economic parameters.



809
 810 Figure A4.1 Histogram of the effects of stock recruitment and cost function on optimal
 811 steady-state spawning stock biomass (SSB in tons), harvest (tons) and profit (10^6 €) for
 812 1000 randomly drawn parameter sets. The dotted line represents the optimal steady
 813 state for the selected model parameters.



814

815 *Figure A4.2 Partial rank correlation of key functions parameters on the SSB optimal steady*
 816 *state level.*

817